

---

# Analysis for Compliance and Peace Building

Professor David F. Davis

Peace Operations Policy Program  
The School of Public Policy  
George Mason University  
Arlington, Virginia, U.S.A.  
e-mail: ddavis@gmu.edu.

*David F. Davis is a Senior Fellow and Assistant Research Professor in The School of Public Policy, George Mason University. His current position is that of Director of the Peace Operations Policy Program. He has been working on the application of Operations Research techniques to Peace Operations since 1992, after his retirement from the US Army's Corps of Engineers. This research has focused on the application of analytic approaches to the study of the complex missions inherent in Peace Operations and Conflict Resolution. He has conducted research or intervention work in Cyprus, Bosnia, Croatia, Liberia, Sierra Leone, Haiti and several east European emerging democracies as well as Central and South American countries. In the process of this research he is building the Conceptual Model of Peace Operations, or the CMPO, as a domain model of multinational, multitenity peace operations. The CMPO has been used by OSD, NATO, and the UN/DPKO as well as within the academic program offered at GMU. Mr. Davis has been an expert witness before the House International Relations sub-Committee on Africa, and chairs the Cornwallis Group for the multi-disciplinary approach to analysis of Peace Operations. Mr. Davis is also an Adjunct of the Institute for Defense Analyses and has been working on the Synthetic Environments for National Security Estimates simulation.*

Cornwallis VII was held in March of 2002, half a year after the 9/11 events in Washington and New York. Our focus was on how parties complied with peace agreements and how peace building occurred. However, it was impossible to do this without the world of Enduring Freedom, Afghanistan and the beginning rumbles of Iraq to creep in to our discussions. The discussions during the presentations and in the social hours were intense – many of the attendees were either just back from or just going to one of these theaters. The topics were very topical!

The Cornwallis VII Call for Papers stated:

*For the past six years the Cornwallis Group has been increasingly focused on the interactions of the various communities in a Peace Operation or Operation Other Than War. Now in the post 11 September environment our work is even more important – however it is not unchanged. Issues such as post combat/conflict Peace Building and Compliance with agreements (agreement development, monitoring, verification, and enforcement) are becoming significant. Peace Building is used here to include those aspects of an intervention that are designed to ameliorate human suffering and to provide social justice within the society. The role of the analyst, operator and researcher in these areas is not always clear. ... International interrelationships are complex and analysis of these processes may not be fully developed. Because of this, papers that propose a line of research, or simply expose a topic area are encouraged as well as are case studies from operational view points.*

We were privileged to have received many appropriate papers for this workshop and two exiting and insightful key note addresses.

Dame Margaret Anstee's and Ambassador Robert Farrand's addresses are in the following text and I strongly recommend that if you read nothing else – you read these. Dame Margaret's experience as the Secretary General's Special Representative to the second Angolan operation, and Ambassador Farrand's discussion of his supervision of Breko framed the workshop and were full of the bits of information one rarely gets in these papers.

This volume also carries a dedication and memoriam to Admiral Gary Wheatley who passed away this year. Gary was a strong supporter and advocate of the Cornwallis process, and he will be greatly missed. His paper on Indicators for Success is included.

The text is divided by section, roughly by the order in which the papers were given. Session I, chaired by Professor Woodcock, contained the Keynote by Dame Margaret, some comments she made more generally and an in-depth study of the work being done in the Balkans by Dr. George Rose and Michael Neighbour. Session II, chaired by Mr. Gene Visco, contained Gary Wheatley's paper, a paper by LTC Christopher Holshek<sup>1</sup> on education and training for Peace Operations, Frank Mahncke's work on the analysis of terrorism and counter-terrorism, and Major Fetterly's paper on the United Nations on the Golan heights.

On the second day, Session III was chaired by Dr. George Rose and consisted of Ambassador Farrand's Keynote, Dr. Woodcock's discussion of Perceptual Societal Dynamics, and Dayton Maxwell's discussion of integrated (or lack of integrated) strategic planning. All three papers should be read together to get the maximum impact.

Mr. Karl Bertsche chaired Session IV including Mr. Bill Owen's paper on the early days of analysis in the Balkans and Dr. Kendall Wheaton's description of Canada's new experimentation centre.

Wednesday was given over to a NATO study panel's group of papers on Analysis of Small Scale Contingencies. The chairman for this session was Dr. Richard Underwood and contained papers by Mr. David W. Mason, Dr. Tomas Eriksson, Mr. A. Martin Lidy, Dr. Erik J.A. van Zijderveld, Mr. Danny Sanders, and Dr. Stephen Bocquet.

The final day was chaired by Davis and included papers by Mr. Ian Mitchell and Mr. Karl Bertsche as well as the round table, which will be discussed as the last part of this volume.

This volume of some 300 pages joins the previous six volumes of Cornwallis Proceedings. In many ways these volumes are unique. The only place where a practitioner of analysis in support of Peace Operations (or Operations Other than War, or Small Scale Contingencies, or Stability Operations) can go to find much of the past experience and recommendations of his or her peers.

---

<sup>1</sup> As of the writing of this introduction, LTC Holshek was sitting on the ground in Kuwait practicing what he wrote about in his paper. Chris is commanding the 402d Civil Affair Battalion.